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of **Endia**

EXTRAORDINARY

PART II-Section 2

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RAJYA SABHA

The following Bill was introduced in the Rajya Sabha on the 16th December, 1957:—

Bill No. XII of 1957

A bill to provide for the preservation of ancient and historical monuments and archæological sites and remains of national importance, for the regulation of archæological excavations and for the protection of sculptures, carvings and other like objects.

BE it enacted by Parliament in the Eighth Year of the Republic of India as follows:—

PRELIMINARY

- 1. (1) This Act may be called the Ancient Monuments and Short title, Archæological Sites and Remains Act, 1957.
- (2) It extends to the whole of India, but sections 22, 24, 25 and ment. 26 shall not apply to the State of Jammu and Kashmir.
- (3) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint.
 - 2. In this Act, unless the context otherwise requires,—

Definitions.

- (a) "ancient monument" means any structure, erection or monument, or any tumulus or place of interment, or any cave, rock-sculpture, inscription or monolith, which is of historical, archæological or artistic interest and which has been in existence for not less than one hundred years, and includes—
 - (i) the remains of an ancient monument,
 - (ii) the site of an ancient monument.

- (iii) such portion of land adjoining the site of an ancient monument as may be required for fencing or covering in or otherwise preserving such monument, and
- (iv) the means of access to, and convenient inspection of, an ancient monument;

(b) "antiquity" includes—

- (i) any coin, sculpture, manuscript, epigraph, or other work of art or craftsmanship,
- (ii) any article, object or thing detached from a building or cave,
- (iii) any article, object or thing illustrative of science, art, crafts, literature, religion, customs, morals or politics in bygone ages,
 - (iv) any article, object or thing of historical interest, and
- (v) any article, object or thing declared by the Central Government, by notification in the Official Gazette, to be an antiquity for the purposes of this Act,

which has been in existence for not less than one hundred years;

- (c) "archæological officer" means an officer of the Department of Archæology of the Government of India not lower in rank than Assistant Superintendent of Archæology;
- (d) "archæological site and remains" means any area which contains or is reasonably believed to contain ruins or relics of historical or archæological importance which have been in existence for not less than one hundred years, and includes—
 - (i) such portion of land adjoining the area as may be required for fencing or covering in or otherwise preserving it, and
 - (ii) the means of access to, and convenient inspection of, the area;
- (e) "Director-General" means the Director-General of Archæology, and includes any officer authorised by the Central Government to perform the duties of the Director-General;
- (f) "maintain" with its grammatical variations and cognate expressions, includes the fencing, covering in, repairing, restoring and cleansing of a protected monument, and the doing of

any act which may be necessary for the purpose of preserving a protected monument or of securing convenient access thereto:

- (g) "owner" includes—
- (i) a joint owner invested with powers of management on behalf of himself and other joint owners successor-in-title of any such owner; and
- (ii) any manager or trustee exercising powers of management and the successor-in-office of any such manager or trustee;
- (h) "prescribed" means prescribed by rules made under this Act:
- (i) "protected area" means any archæological site and remains which is declared to be of national importance by or under this Act;
- (j) "protected monument" means an ancient monument which is declared to be of national importance by or under this Act.

Ancient monuments and archæological sites and remains OF NATIONAL IMPORTANCE

3. All ancient and historical monuments and all archæologi- Certain cal sites and remains which have been declared by the Ancient and ancient monuments, Historical Monuments and Archæological Sites and Remains (Dec- etc., decmed 71 of 1951. laration of National Importance) Act, 1951, or by section 126 of the to be of States Reorganisation Act, 1956, to be of national importance shall importance. be deemed to be ancient and historical monuments or archæological sites and remains declared to be of national importance for the purposes of this Act.

37 of 1956.

4. (1) Where the Central Government is of opinion that any Power of ancient monument or archæological site and remains not included Central Governin section 3 is of national importance, it may, by notifica- ment to detion in the Official Gazette, give two months' notice of its clare ancient monuments intention to declare such ancient monument or archæological site and to be of remains to be of national importance; and a copy of every such notification shall be affixed in a conspicuous place near the monument or site and remains, as the case may be.

(2) Any person interested in any such ancient monument or archæological site and remains may, within two months after the issue of the notification, object to the declaration of the monument, or the archæological site and remains, to be of national importance.

- (3) On the expiry of the said period of two months, the Central Government may, after considering the objections, if any, received by it, declare by notification in the Official Gazette, the ancient monument or the archæological site and remains, as the case may be, to be of national importance.
- (4) A notification published under sub-section (3) shall, unless and until it is withdrawn, be conclusive evidence of the fact that the ancient monument or the archæological site and remains to which it relates is of national importance for the purposes of this Act.

PROTECTED MONUMENTS

Acquisition of rights in a protected monument.

- 5. (1) The Director-General may, with the sanction of the Central Government, purchase, or take a lease of, or accept a gift or bequest of, any protected monument.
- (2) Where a protected monument is without an owner, the Director-General may, by notification in the Official Gazette, assume the guardianship of the monument.
- (3) The owner of any protected monument may, by written instrument, constitute the Director-General the guardian of the monument, and the Director-General may, with the sanction of the Central Government, accept such guardianship.
- (4) When the Director-General has accepted the guardianship of a monument under sub-section (3), the owner shall, except as expressly provided in this Act, have the same estate, right, title and interest in and to the monument as if the Director-General had not been constituted a guardian thereof.
- (5) When the Director-General has accepted the guardianship of a monument under sub-section (3), the provisions of this Act relating to agreements executed under section 6 shall apply to the written instrument executed under the said sub-section.
- (6) Nothing in this section shall affect the use of any protected monument for customary religious observances.

Preservation of protected monument by agreement.

- 6. (1) The Collector, when so directed by the Central Government, shall propose to the owner of a protected monument to enter into an agreement with the Central Government within a specified period for the maintenance of the monument.
- (2) An agreement under this section may provide for all or any of the following matters, namely:—
 - (a) the maintenance of the monument;

- (b) the custody of the monument and the duties of any person who may be employed to watch it;
 - (c) the restriction of the owner's right—
 - (i) to use the monument for any purpose,
 - (ii) to charge any fee for entry into, or inspection of, the monument,
 - (iii) to destroy, remove, alter or deface the monument, or
 - (iv) to build on or near the site of the monument;
- (d) the facilities of access to be permitted to the public or any section thereof or to archæological officers or to persons deputed by the owner or any archæological officer or the Collector to inspect or maintain the monument;
- (e) the notice to be given to the Central Government in case the land on which the monument is situated or any adjoining land is offered for sale by the owner, and the right to be reserved to the Central Government to purchase such land, or any specified portion of such land, at its market-value;
- (f) the payment of any expenses incurred by the owner or by the Central Government in connection with the maintenance of the monument;
- (g) the proprietary or other rights which are to vest in the Central Government in respect of the monument when any expenses are incurred by the Central Government in connection with the maintenance of the monument;
- (h) the appointment of an authority to decide any dispute arising out of the agreement; and
- (i) any matter connected with the maintenance of the monument which is a proper subject of agreement between the owner and the Central Government.
- (3) The Central Government or the owner may, at any time after the expiration of three years from the date of execution of an agreement under this section, terminate it on giving six months' notice in writing to the other party:

Provided that the owner shall pay to the Central Government the expenses, if any, incurred by it on the maintenance of the monument during the five years immediately preceding the termination of the agreement or, if the agreement has been in force for a shorter period, during the period the agreement was in force.

(4) An agreement under this section shall be binding on any person claiming to be the owner of the monument to which it relates, from, through or under a party by whom or on whose behalf the agreement was executed.

Owners under disability not in possession.

- 7. (1) If the owner of a protected monument is unable, by reason of infancy or other disability, to act for himself, the person legally competent to act on his behalf may exercise the powers conferred upon an owner by section 6.
- (2) In the case of village property, the headman or other villageofficer exercising powers of management over such property exercise the powers conferred upon an owner by section 6.
- (3) Nothing in this section shall be deemed to empower any person not being of the same religion as the person on whose behalf he is acting to make or execute an agreement relating to a protected monument which or any part of which is periodically used for the religious worship or observances of that religion.

Application of endowment to repair A protected monument,

- 8. (1) If any owner or other person competent to enter into an agreement under section 6 for the maintenance of a protected monument refuses or fails to enter into such an agreement, and if any endowment has been created for the purpose of keeping such monument in repair or for that purpose among others, the Central Government may institute a suit in the court of the district judge, or, if the estimated cost of repairing the monument does not exceed one thousand rupees, may make an application to the district judge, for the proper application of such endowment or part thereof.
- (2) On the hearing of an application under sub-section (1), the district judge may summon and examine the owner and any person whose evidence appears to him necessary and may pass an order for the proper application of the endowment or of any part thereof, and any such order may be executed as if it were a decree of a civil court.

Failure or refusel to a greement.

- 9. (1) If any owner or other person competent to enter into an agreement under section 6 for the maintenance of a protected monuenter into an ment refuses or fails to enter into such an agreement, the Central Government may make an order providing for all or any of the matters specified in sub-section (2) of section 6 and such order shall be binding on the owner or such other person and on every person claiming title to the monument from, through or under, the owner or such other person.
 - (2) Where an order made under sub-section (1) provides that the monument shall be maintained by the owner or other person competent to enter into an agreement, all reasonable expenses for the maintenance of the monument shall be payable by the Central Government.

- (3) No order under sub-section (1) shall be made unless the owner or other person has been given an opportunity of making a representation in writing against the proposed order.
- 10. (1) If the Director-General apprehends that the owner or Power to make order occupier of a protected monument intends to destroy, remove, prohibiting alter, deface, imperil or misuse the monument or to build on or contravention of agreenear the site thereof in contravention of the terms of an agree- ment under ment under section 6, the Director-General may, after giving the section 6. owner or occupier an opportunity of making a representation writing, make an order prohibiting any such contravention of the agreement:

Provided that no such opportunity may be given in any case where the Director-General, for reasons to be recorded, is satisfied that it is not expedient or practicable to do so.

- (2) Any person aggrieved by an order under this section may appeal to the Central Government within such time and in such manner as may be prescribed and the decision of the Central Government shall be final.
- 11. (1) If an owner or other person who is bound by an agree- Enforcement for the maintenance of a monument under section 6 refuses or ment of fails within such reasonable time as the Director-General may fix. to do any act which in the opinion of the Director-General is necessary for the maintenance of the monument, the Director-General may authorise any person to do any such act, and the owner or other person shall be liable to pay the expenses of doing any such act or such portion of the expenses as the owner may be liable to pay under the agreement.

agreements.

- (2) If any dispute arises regarding the amount of expenses payable by the owner or other person under sub-section (1), it shall be referred to the Central Government whose decision shall be final.
- 12. Every person who purchases, at a sale for arrears of land Purchasers at revenue or any other public demand, any land on which is situated certain sales and persons a monument in respect of which any instrument has been executed claiming by the owner for the time being under section 5 or section 6, and through owner every person claiming any title to a monument from, through or bound by under, an owner who executed any such instrument, shall be bound instrument executed by by such instrument.

owner.

13. If the Central Government apprehends that a protected Acquisition monument is in danger of being destroyed, injured, misused, or of protected monuments allowed to fall into decay, it may acquire the protected monument under the provisions of the Land Acquisition Act, 1894, as if the maintenance of the protected monument were a public purpose within the meaning of that Act.

Maintenance of certain protected monuments.

- 14. (1) The Central Government shall maintain every monument which has been acquired under section 13 or in respect of which any of the rights mentioned in section 5 have been acquired.
- (2) When the Director-General has assumed the guardianship of a monument under section 5, he shall, for the purpose of maintaining such monument, have access to the monument at all reasonable times, by himself and by his agents, subordinates and workmen, for the purpose of inspecting the monument and for the purpose of bringing such materials and doing such acts as he may consider necessary or desirable for the maintenance thereof.

Voluntary

15. The Director-General may receive voluntary contributions contributions towards the cost of maintaining a protected monument and may give orders as to the management and application of any funds so received by him:

> Provided that no contribution received under this section shall be applied to any purpose other than the purpose for which it was contributed.

Protection of place of worship from misuse, pollution or desecration.

- 16. (1) A protected monument maintained by the Central Government under this Act which is a place of worship or shrine shall not be used for any purpose inconsistent with its character.
- (2) Where the Central Government has acquired a protected monument under section 13, or where the Director-General has purchased, or taken a lease or accepted a gift or bequest or assumed guardianship of, a protected monument under section 5, and such monument or any part thereof is used for religious worship or observances by any community, the Collector shall make due provision for the protection of such monument or part thereof, from pollution or desecration—
 - (a) by prohibiting the entry therein, except in accordance with the conditions prescribed with the concurrence of persons, if any, in religious charge of the said monument or part thereof, of any person not entitled so to enter by the religious usages of the community by which the monument or part thereof is used, or
 - (b) by taking such other action as he may think necessary in this behalf.

17. With the sanction of the Central Government, the Director-Relinquish-General may,—

ment of Government

- (a) where rights have been acquired by the Director-Gene-rights in a monument. ral in respect of any monument under this Act by virtue of any sale, lease, gift or will, relinquish, by notification in the Official Gazette, the rights so acquired to the person who would for the time being be the owner of the monument if such rights had not been acquired; or
- (b) relinquish any guardianship of a monument which he has assumed under this Act.
- 18. Subject to any rules made under this Act, the public shall Right of achave a right of access to any protected monument.

tected monuments.

PROTECTED AREAS

19. (1) No person, including the owner or occupier of a protected Restrictions area, shall construct any building within the protected area carry on any mining, quarrying, excavating, blasting or any opera- property tion of a like nature in such area, or utilise such area or any part protected thereof in any other manner without the permission of the Central areas. Government:

Provided that nothing in this sub-section shall be deemed to prohibit the use of any such area or part thereof for purposes of cultivation if such cultivation does not involve the digging of not more than one foot of soil from the surface.

- (2) The Central Government may, by order, direct that building constructed by any person within a protected area in contravention of the provisions of sub-section (1) shall be removed within a specified period and, if the person refuses or fails to comply with the order, the Collector may cause the building to be removed and the person shall be liable to pay the cost of such removal.
- 20. If the Central Government is of opinion that any protected Power to area contains an ancient monument or antiquities of national interest protected and value, it may acquire such area under the provisions of the area. Land Acquisition Act, 1894, as if the acquisition were for a public purpose within the meaning of that Act.

I of 1894.

Archæological excavations

21. An archæological officer or an officer authorised by him in Excavations this behalf or any person holding a licence granted in this behalf in protected under this Act (hereinafter referred to as the licensee) may, after giving notice in writing to the Collector and the owner, enter upon and make excavations in any protected area.

Excavations in areas other than protected areas. 22. Where an archæological officer has reason to believe that any area not being a protected area contains ruins or relics of historical or archæological importance, he or an officer authorised by him in this behalf may, after giving notice in writing to the Collector and the owner, enter upon and make excavations in the area.

Compulsory purchase of antiquities, etc., discovered during excavation operations.

- 23. (1) Where, as a result of any excavations made in any area under section 21 or section 22, any antiquities are discovered, the archæological officer or the licensee, as the case may be, shall,—
 - (a) as soon as practicable, examine such antiquities and submit a report to the Central Government in such manner and containing such particulars as may be prescribed;
 - (b) at the conclusion of the excavation operations, give notice in writing to the owner of the land from which such antiquities have been discovered, of the nature of such antiquities.
- (2) Until an order for the compulsory purchase of any such antiquities is made under sub-section (3), the archæological officer or the licensee, as the case may be, shall keep them in such safe custody as he may deem fit.
- (3) On receipt of a report under sub-section (1), the Central Government may make an order for the compulsory purchase of any such antiquities at their market value.
- (4) When an order for the compulsory purchase of any antiquities is made under sub-section (3), such antiquities shall vest in the Central Government with effect from the date of the order.

Excavations, etc., for archmologi-cal purposes.

24. No State Government shall undertake or authorise any person to undertake any excavation or other like operation for archæological purposes in any area which is not a protected area except with the previous approval of the Central Government and in accordance with such rules or directions, if any, as the Central Government may make or give in this behalf.

PROTECTION OF ANTIQUITIES

Power of Central Government to control moving of antiquities.

- 25. (1) If the Central Government considers that any antiquities or class of antiquities ought not to be moved from the place where they are without the sanction of the Central Government, the Central Government may, by notification in the Official Gazette, direct that any such antiquity or any class of such antiquities shall not be moved except with the written permission of the Director-General.
 - (2) Every application for permission under sub-section (1) shall be in such form and contain such particulars as may be prescribed.

- (3) Any person aggrieved by an order refusing permission may appeal to the Central Government whose decision shall be final.
- 26. (1) If the Central Government apprehends that any antiquity Purchase of mentioned in a notification issued under sub-section (1) of sec-antiquities tion 25 is in danger of being destroyed, removed, injured, misused Government, or allowed to fall into decay or is of opinion that, by reason of its historical or archæological importance, it is desirable to preserve such antiquity in a public place, the Central Government may make an order for the compulsory purchase of such antiquity at its market value and the Collector shall thereupon give notice to the owner of the antiquity to be purchased.

- (2) Where a notice of compulsory purchase is issued under subsection (1) in respect of any antiquity, such antiquity shall vest in the Central Government with effect from the date of the notice.
- (3) The power of compulsory purchase given by this section shall not extend to any image or symbol actually used for bona fide religious observances.

PRINCIPLES OF COMPENSATION

27. Any owner or occupier of land who has sustained any loss or Compensadamage or any diminution of profits from the land by reason of any tion for loss or damage. entry on, or excavations in, such land or the exercise of any other power conferred by this Act shall be paid compensation by the Central Government for such loss, damage or diminution of profits.

28. (1) The market value of any property which the Central Gov- Assessment ernment is empowered to purchase at such value under this Act or value or the compensation to be paid by the Central Government in respect of compensaanything done under this Act shall, where any dispute arises respect of such market value or compensation, be ascertained in the manner provided in sections 3, 5, 8 to 34, 45 to 47, 51 and 52 of the Land Acquisition Act, 1894, so far as they can be made applicable:

I of 1894.

Provided that, when making an enquiry under the said Land Acquisition Act, the Collector shall be assisted by two assessors, one of whom shall be a competent person nominated by the Central Government and one a person nominated by the owner, or in case the owner fails to nominate an assessor within such reasonable time as may be fixed by the Collector in this behalf, by the Collector.

(2) Notwithstanding anything contained in sub-section (1) or in the Land Acquisition Act, 1894, in determining the market value of any, antiquity in respect of which an order for compulsory purchase is made under sub-section (3) of section 23 or under sub-section (1) of section 26, any increase in the value of the antiquity by reason of its being of historical or archæological importance shall not be taken into consideration.

I of 1894.

Miscellaneous

Delegation of powers.

- 29. The Central Government may, by notification in the Official Gazette, direct that any powers conferred on it by or under this Act shall, subject to such conditions as may be specified in the direction, be exercisable also by-
 - (a) such officer or authority subordinate to the Central Government, or
 - (b) such State Government or such officer or authority subordinate to the State Government,

as may be specified in the direction.

Penalties.

- **30**. (1) Whoever—
- (i) destroys, removes, injures, alters, defaces, imperils or misuses a protected monument, or
- (ii) being the owner or occupier of a protected monument, contravenes an order made under sub-section (1) of section 9 or under sub-section (1) of section 10, or
- (iii) removes from a protected monument any sculpture. carving, image, bas-relief, inscription or other like object, or
- (iv) does any act in contravention of sub-section (1) of section 19.

shall be punishable with imprisonment which may extend to three months, or with fine which may extend to five thousand rupees, or with both.

(2) Any person who moves any antiquity in contravention of a notification issued under sub-section (1) of section 25 shall be punishable with fine which may extend to five thousand rupees; and the court convicting a person of any such contravention may by order direct such person to restore the antiquity to the place from which it was moved.

Jurisdiction to try offences.

31. No court inferior to that of a presidency magistrate or a magistrate of the first class shall try any offence under this Act.

Certain offences to be cognizable.

32. Notwithstanding anything contained in the Code of Criminal Procedure, 1898, an offence under clause (i) or clause (iii) of sub-5 of 1898. section (1) of section 30, shall be deemed to be a cognizable offence within the meaning of that Code.

Special provision regarding fine,

33. Notwithstanding anything contained in section 32 of the Code of Criminal Procedure, 1898, it shall be lawful for any magistrate of 1808. of the first class specially empowered by the State Government in this behalf and for any presidency magistrate to pass a sentence of

fine exceeding two thousand rupees on any person convicted of an offence which under this Act is punishable with fine exceeding two thousand rupees.

- 34. Any amount due to the Government from any person under Recovery of this Act may, on a certificate issued by the Director-General or an amounts due to the Govarchæological officer authorised by him in this behalf be recovered ernment. in the same manner as an arrear of land revenue.
- 35. If the Central Government is of opinion that any ancient and Ancient historical monument or archæological site and remains declared to monuments, be of national importance by or under this Act has ceased to be of have coised national importance, it may, by notification in the Official Gazette, to be of declare that the ancient and historical monument or archæological importance. site and remains, as the case may be, has ceased to be of national importance for the purposes of this Act.

36. Any clerical mistake, patent error or error arising from acci- Power to dental slip or omission in the description of any ancient monument correct misor archæological site and remains declared to be of national importance by or under this Act may, at any time, be corrected by the Central Government by notification in the Official Gazette.

37. No suit for compensation and no criminal proceeding shall Protection lie against any public servant in respect of any act done or in good of action faith intended to be done in the exercise of any power conferred the Act. by this Act.

38. (1) The Central Government may, by notification in the Offi- Power to cial Gazette and subject to the condition of previous publication, make rules. make rules for carrying out the purposes of this Act.

- (2) In particular, and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—
 - (a) the prohibition or regulation by licensing or otherwise of mining, quarrying, excavating, blasting or any operation of a like nature near a protected monument or the construction of buildings on land adjoining such monument and the removal of unauthorised buildings;
 - (b) the grant of licences and permissions to make excavations for archæological purposes in protected areas, the authorities by whom, and the restrictions and conditions subject to which, such licences may be granted, the taking of securities from licensees and the fees that may be charged for such licences:

- (c) the right of access of the public to a protected monument and the fee, if any, to be charged therefor;
- (d) the form and contents of the report of an archæological officer or a licensee under clause (a) of sub-section (1) of section 23:
- (e) the form in which applications for permission under section 19 or section 25 may be made and the particulars which they should contain;
- (f) the form and manner of preferring appeals under this Act and the time within which they may be preferred;
- (g) the manner of service of any order or notice under this Act;
- (h) the manner in which excavations and other like operations for archæological purposes may be carried on;
 - (i) any other matter which is to be or may be prescribed.
- (3) Any rule made under this section may provide that a breach thereof shall be punishable.—
 - (i) in the case of a rule made with reference to clause (a) of sub-section (2), with imprisonment which may extend to three months, or with fine which may extend to five thousand rupees, or with both;
 - (ii) in the case of a rule made with reference to clause (b) of sub-section (2), with fine which may extend to five thousand rupees;
 - (iii) in the case of a rule made with reference to clause (c) of sub-section (2), with fine which may extend to five hundred rupees.
- (4) All rules made under this section shall be laid for not less than thirty days before each House of Parliament as soon as possible after they are made, and shall be subject to such modifications as Parliament may make during the session in which they are so laid or the session immediately following.

39. (1) The Ancient and Historical Monuments and Archæological Repeals.
71 of 1951. Sites and Remains (Declaration of National Importance) Act, 1951,
37 of 1956. and section 126 of the States Reorganisation Act, 1956, are hereby repealed.

7 of 1904.

(2) The Ancient Monuments Preservation Act, 1904, shall cease to have effect in relation to ancient and historical monuments and archæological sites and remains declared by or under this Act to be of national importance, except as respects things done or omitted to be done before the commencement of this Act.

STATEMENT OF OBJECTS AND REASONS

Under the Government of India Act, 1935, the subject "Ancient and historical monuments; archæological sites and remains" fell within entry 15 of the Federal List. Under the Constitution, this subject has been distributed under three different heads, namely:—

Entry 67, Union List—Ancient and historical monuments and records, and archæological sites and remains, declared by or under law made by Parliament to be of national importance,

Entry 12, State List—Ancient and historical monuments and records other than those declared by or under law made by Parliament to be of national importance, and

Entry 40, Concurrent List—Archæological sites and remains other than those declared by or under law made by Parliament to be of national importance.

There are at present two Acts in force relating to ancient monuments—the Ancient Monuments Preservation Act, 1904, and the Ancient and Historical Monuments and Archæological Sites and Remains (Declaration of National Importance) Act, 1951. The Act of 1951 merely declares certain monuments, etc., to be of national importance and the Act of 1904 applies also to such monuments.

While the Constitution has distributed the subject-matter under three different heads, the Act of 1904 governs all ancient monuments whether falling in the Central field or the State field, and vests all executive power in the Central Government. The position of the existing law relating to ancient monuments is far from satisfactory. The present Bill purports to be a self-contained law at the Centre which will apply exclusively to ancient monuments, etc., of national importance falling under entry 67 of List 1 and to archæological sites and remains falling under entry 40 in the Concurrent List. Simultaneously, the State Governments would be advised to enact a similar law in respect of ancient monuments, etc., falling under entry 12 in the State List. In this manner, the Central and State fields will be clearly demarcated and the existing confusion and over-lapping of jurisdiction arising from the Act of 1904 will be eliminated.

- 2. The Bill is broadly modelled on the Act of 1904. It, however, contains a few new provisions which are intended to overcome certain difficulties which have been experienced in the working of the Act of 1904. Some of the important new provisions are as follows:—
 - (a) The Act of 1904 confers wide powers upon Collectors. In the interests of uniformity and integrated policy, it is proposed to transfer some of these functions to the Director-General of Archæology.
 - (b) The Constitution (Seventh Amendment) Act, 1956, permits the declaration of ancient monuments, etc., to be of national importance by notification. Clause 4 of the Bill confers the necessary powers on the Central Government in this behalf.
 - (c) One of the main difficulties experienced in regard to protected monuments, etc., owned by private persons is the refusal of such owners to enter into an agreement with the Central Government for the maintenance of the monuments. The Bill provides that where an owner of a protected monument refuses to enter into such agreement, the Central Government may make an order for the maintenance of the monument which shall be binding on the owner. [Clause 9].
 - (d) Power is being taken to regulate excavations in archæological sites which are not declared to be of national importance. (Clause 24).
 - (e) Provision is being made for compulsory purchase of antiquities and other objects of historical or archæological importance on payment of compensation. [Clauses 23 (3) and 28].
- 3. The Act of 1951 and section 126 of the States Reorganisation Act, 1956, are being repealed without affecting the declarations made thereby.

New Delhi;

ABUL KALAM AZAD.

The 2nd December, 1957.

FINANCIAL MEMORANDUM

Clause 4 of the Bill empowers the Central Government to declare by notification in the Official Gazette any ancient and historical monument to be of national importance. Clause 5 confers power to acquire rights in protected monuments. Under clause 9, the reasonable expenses for the maintenance of monuments in respect which the Central Government has passed an order under that clause are payable by the Central Government. These provisions will involve expenditure. It is not possible to give any estimate of such expenditure which will depend upon the number and nature of the monuments which are declared to be of national importance. Clauses 13 and 20 provide for compulsory acquisition of ancient monuments and archæological sites and remains under Acquisition Act, 1894 and clause 23 and 26 for the compulsory purchase of antiquities. Compensation will have to be paid for such compulsory acquisition under that Act. Clause 27 provides for payment of compensation for loss or damage caused to owners of monuments, etc., by reason of any act done in exercise of the powers under the Act. The compensation payable under this clause will also be determined in accordance with the principles of the Land Acquisition Act, 1894. These are not new provisions and already exist in the Act of 1904. These provisions do not, therefore, involve any financial liability on the Central Government. In any case, it is not possible to give any estimate of the compensation which will payable under the above provisions which will have to be determined in each specific case on its merits.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 38 of the Bill empowers the Central Government to make rules. The matters in respect of which rules may be made are specified in sub-clause (2) of that clause. These matters are of a routine nature, such as, the issue of licences and permissions, the right of access of the public to protected monuments, the manner in which excavations for archæological purposes may be carried on, the procedure for preferring appeals, the fees to be charged, etc. The rule-making power which relates mainly to matters of detail and procedure is, thus, of a normal character.

S. N. MUKERJEE, Secretary.